## BEFORE THE IDAHO PUBLIC UTILITIES COMMISSION

IN THE MATTER OF IDAHO POWER	)		
COMPANY'S INTERIM AND PROSPECTIVE,	)		
HEDGING RESOURCE PLANNING,	)	CASE NO.	IPC-E-01-16
TRANSACTION PRICING, AND IDACORP	)		
ENERGY SERVICES (IES) AGREEMENT	)		
	_ )		

IDAHO POWER COMPANY

DIRECT TESTIMONY

OF

JOHN R. GALE

- 1 Q. Please state your name and business address.
- 2 A. My name is John R. Gale and my business
- 3 address is 1221 West Idaho Street, Boise, Idaho.
- 4 Q. By whom are you employed and in what
- 5 capacity?
- 6 A. I am employed by Idaho Power Company; as the
- 7 Vice President of Regulatory Affairs.
- 8 Q. Please describe your work experience.
- 9 A. In October 1983, I accepted a position as
- 10 Rate Analyst with Idaho Power Company. In March 1990, I was
- 11 assigned to the Company's Meridian District Office for one
- 12 year where I held the position of Meridian Manager. In
- 13 March 1991, I was promoted to Manager of Rates. In July
- 14 1997, I was named General Manager of Pricing and Regulatory
- 15 Services. In March of 2001, I was promoted to Vice
- 16 President of Regulatory Affairs. As Vice President of
- 17 Regulatory Affairs, I am responsible for the overall
- 18 coordination and direction of the department, including
- 19 development of jurisdictional revenue requirements and class
- 20 cost-of-service studies, preparation of rate design
- 21 analyses, and administration of tariffs and customer
- 22 contracts. In my current position, I am actively involved

- 1 with restructuring activities throughout our service
- 2 territory.
- 3 O. What is the purpose of your testimony in this
- 4 proceeding?
- 5 A. I will address the Commission's desire to
- 6 more fully review the manner in which Idaho Power Company
- 7 ("Idaho Power" or "the Company") and IDACORP Energy
- 8 Solutions, LP ("IES") can conduct business for the benefit
- 9 of Idaho Power's customers on both an interim and
- 10 prospective basis. Additionally, I will speak to Idaho
- 11 Power's approach to providing resources to meet system loads
- 12 during the near-term time period.
- 13 Q. Please summarize Idaho Power Company's
- 14 recommendation for the interim rules governing transactions
- 15 between Idaho Power Company and IES.
- 16 A. Until such time as the Idaho Public Utilities
- 17 Commission ("IPUC" or "Commission") makes a final
- 18 determination that the existing rules should be changed,
- 19 Idaho Power believes that the rules governing the conduct of
- 20 transactions between Idaho Power and IES (including transfer
- 21 prices) should be the same rules accepted by the Commission
- 22 in Order No. 28596 issued in Case No. IPC-E-00-13. Idaho

- 1 Power believes this approach is consistent with prior
- 2 Commission decisions requiring that practices and rules
- 3 adopted by the Commission remain in effect until changed by
- 4 subsequent IPUC order.
- 5 The Agreement may need to be modified
- 6 slightly to comply with the final order of the Federal
- 7 Energy Regulatory Commission ("FERC") approving the
- 8 Electricity Supply Management Services Agreement ("the
- 9 Agreement") that was the subject of IPUC Order No. 28596.
- 10 When the final order is received from FERC, if it is
- 11 acceptable to Idaho Power, it will be filed with the IPUC.
- 12 If any changes to the existing rules are necessitated by the
- 13 FERC order, Idaho Power will make a filing to obtain
- 14 Commission approval for such change.
- 15 Q. Please summarize the principals that Idaho
- 16 Power believes should underlie the rules governing
- 17 transactions between Idaho Power Company and IES.
- 18 A. The rules governing transactions between
- 19 Idaho Power and IES should be designed to achieve (1)
- 20 alignment of risk and reward, (2) sharing of the economic
- 21 and market knowledge benefits of one trading operation, (3)
- 22 protection against affiliate abuse, and (4) energy transfers

- 1 at visible, verifiable market prices. I believe that a
- 2 reasonable period of operating experience will demonstrate
- 3 that the existing Electricity Supply Management Services
- 4 Agreement between Idaho Power and IES will meet these
- 5 criteria. A copy of the Agreement is included as Exhibit 1
- 6 to my testimony.
- 7 Q. Please describe the existing Electricity
- 8 Supply Management Services Agreement.
- 9 A. Under the business arrangement memorialized
- 10 in the Electricity Supply Management Services Agreement
- 11 submitted to the FERC, the IPUC, and the Oregon Public
- 12 Utility Commission ("OPUC"), IES will purchase surplus power
- 13 from Idaho Power on a daily and real-time basis, and will
- 14 make daily and real-time sales of electricity to Idaho Power
- 15 to meet native load needs. All wholesale transactions
- 16 between Idaho Power and IES will be at market prices. The
- 17 Agreement also provides for IES to serve as a broker for
- 18 Idaho Power transactions, which will be performed on a non-
- 19 exclusive basis.
- 20 O. Why did Idaho Power and IES develop the
- 21 Agreement?
- 22 A. Idaho Power and IES developed the Agreement

- 1 to respond to changes in the competitive wholesale
- 2 electricity market and concerns expressed by Idaho Power's
- 3 customers regarding the allocation of costs between
- 4 operating and non-operating transactions in that market.
- 5 Idaho Power's goal is to prudently and cost-effectively
- 6 participate in the wholesale electricity market for the
- 7 benefit of the Company's retail customers. Idaho Power
- 8 believes that there are significant cost savings and market
- 9 risk mitigation benefits that are realized by contracting
- 10 with IES to provide electricity marketing and other
- 11 electricity supply management services to Idaho Power. The
- 12 Agreement benefits Idaho Power's customers by protecting
- 13 them from the risk of speculative transactions while at the
- 14 same time lowering Idaho Power's administrative costs of
- 15 participating in the market. Pursuant to a stipulation
- 16 previously approved by the IPUC, Idaho Power will flow back
- 17 \$2,000,000 per year to reflect these estimated cost savings
- 18 once the Agreement is approved by all appropriate regulatory
- 19 authorities. The Agreement also enables Idaho Power,
- 20 through advice given by IES, to apply greater expertise in
- 21 the wholesale market, resulting in better optimization
- 22 between cost and risk for customers.

- 1 This arrangement will protect Idaho Power's
- 2 retail customers from practices that FERC has characterized
- 3 as "affiliate abuse". All transactions between Idaho Power
- 4 and IES will be priced at market, as determined by published
- 5 market indexes (daily transactions) or transactions with
- 6 non-affiliates (real-time transactions). These market
- 7 prices are not subject to manipulation by Idaho Power or
- 8 IES. Real-time transactions are transactions up to 12 hours
- 9 in duration (usually hourly transactions), while daily
- 10 transactions are 24-hour transactions (usually next day
- 11 transactions). Longer-term transactions may be brokered by
- 12 IES or entered into directly with third parties by Idaho
- 13 Power.
- 14 O. Please describe the circumstances leading up
- 15 to the Power Supply Management Agreement between Idaho Power
- 16 and IES.
- 17 A. The Agreement is the outgrowth of a number of
- 18 events that Idaho Power has experienced in its wholesale
- 19 marketing activities coupled with the risks associated with
- 20 Idaho Power's unique generation resource supply mix. One of
- 21 the unique characteristics of Idaho Power is its heavy
- 22 reliance on hydro-based generation.

- 1 Q. Why is the Company's hydro-based generation a
- 2 factor in the evolution of the Agreement?
- 3 A. At one time, virtually all Idaho Power
- 4 generation came from hydroelectric facilities on the Snake
- 5 River. Because of the variations in streamflow conditions
- 6 from year-to-year, the Company became active in the
- 7 Northwest energy markets, buying from others during low
- 8 water years and during the low streamflow periods within
- 9 individual years, while selling its surplus power during
- 10 periods when water was abundant.
- 11 Over the years, the Company added some
- 12 thermal (coal-fired) plants, through joint ownership, to
- 13 complement the hydro facilities. Nevertheless, in a normal
- 14 water year hydro facilities still produce more than 60% of
- 15 the generation on the Idaho Power system. Idaho Power
- 16 continues to buy and sell in short-term markets to balance
- 17 the system's loads and resources. During the summer months,
- 18 Idaho Power has relied and planned on short-term power
- 19 purchases, rather than installing new generation, to serve
- 20 the peak system loads. While this approach has been viewed
- 21 as a long-term, least-cost solution, there is an added
- 22 element of near-term risk that Idaho Power faces as an

- 1 active participant in the wholesale market that many other
- 2 utilities do not face.
- 3 As a hydro-based utility, Idaho Power is
- 4 unique in its exposure to supply risk associated with its
- 5 reliance on generation with an inherently unpredictable fuel
- 6 source -- water. All electric utility companies (including
- 7 Idaho Power) face volume risks associated with economic
- 8 conditions and weather fluctuations. Loads can go up and
- 9 down based upon a robust or sluggish economy. Furthermore,
- 10 extreme temperatures can affect the load volume as well.
- 11 For hydro utilities, there is an extra element of supply
- 12 risk that the utility must manage. The additional risk is
- 13 the uncertainty of the amount of generation available to
- 14 meet load. Water storage is severely limited due to
- 15 reservoir constraints. When the water is not available,
- 16 there is no fuel to run the hydro plant. The fuel
- 17 availability is an important distinction in comparing
- 18 predominately hydro-based utilities and predominately
- 19 thermal-based utilities. This supply risk introduces an
- 20 added element of uncertainty for Idaho Power as a wholesale
- 21 market participant.
- 22 Idaho Power's hydro resources provide

- 1 positive economic impacts to the utility and its customers
- 2 because these plants operate with virtually a zero fuel
- 3 cost. Under normal conditions, the total system generation
- 4 cost for Idaho Power is among the very lowest for investor-
- 5 owned utilities in the United States. As purchased power
- 6 costs become more volatile, they become more important to
- 7 the overall power supply costs of Idaho Power. The Company
- 8 wants to protect its overall low cost status from the
- 9 adverse impacts of high purchased power costs. By
- 10 sheltering Idaho Power Company from the more speculative
- 11 market transactions, the Agreement is designed to reduce the
- 12 risks that Idaho Power faces as a wholesale market
- 13 participant to help ensure that purchased power expenses do
- 14 not upset Idaho Power's favorable cost situation, to the
- 15 detriment of Idaho Power's retail customers.
- 16 Q. Please describe the emergence and growth of
- 17 the Company's trading activities.
- 18 A. The size and complexity of the wholesale
- 19 markets for electricity have increased dramatically in the
- 20 past few years, as has Idaho Power's participation in those
- 21 markets. In addition, the IPUC has approved a method to
- 22 change Idaho Power's rates that encourages Idaho Power to

- 1 reduce wholesale power purchase costs for its retail
- 2 customers.
- In Idaho, prior to 1993, Idaho Power sold
- 4 power to retail customers at fixed capacity and energy
- 5 charges (that is, charges that were subject to adjustment in
- 6 rate proceedings, but not through the operation of a fuel
- 7 adjustment clause or similar provision). In 1993, following
- 8 several years of drought conditions in which Idaho Power's
- 9 purchased power expenses substantially exceeded
- 10 expectations, the IPUC approved Idaho Power's request to add
- 11 a Power Cost Adjustment ("PCA") to the Company's Idaho
- 12 retail rate structure. The IPUC and the Company's Idaho
- 13 retail customers favored this arrangement because it enabled
- 14 those customers to receive the benefit of more favorable
- 15 water conditions in the form of reduced rates. With the
- 16 implementation of the PCA, Idaho Power's shareholders' and
- 17 customers' interests became aligned, because they both
- 18 shared in the savings and costs from operating transactions.
- 19 Historically, Idaho Power's wholesale
- 20 transactions primarily involved sales of Idaho Power
- 21 resources that were temporarily surplus to Idaho Power's
- 22 retail customers' needs, and purchases of generation needed

- 1 to meet Idaho Power's retail customers' needs. Idaho Power
- 2 refers to such purchases and sales as "operating"
- 3 transactions. Then, in the mid-1990's, as the wholesale
- 4 power market continued its rapid expansion, Idaho Power
- 5 identified increasing opportunities to engage in more
- 6 speculative off-system transactions that were unrelated to
- 7 the Company's system resources. Idaho Power refers to such
- 8 purchases and sales as "non-operating" transactions. In
- 9 1998, the Emerging Issues Task Force ("EITF") of the
- 10 Financial Accounting Standards Board ("FASB") issued EITF98-
- 11 10, Accounting for Contracts Involved in Energy Trading and
- 12 Risk Management Activities. EITF98-10 became effective for
- 13 all fiscal quarters beginning with fiscal years that started
- 14 after December 15, 1998. Idaho Power's simultaneous
- 15 participation in operating and non-operating transactions,
- 16 along with the establishment of accounting and reporting
- 17 standards for energy trading contracts by the Emerging
- 18 Issues Task Force of the Financial Accounting Standards
- 19 Board created the need for Idaho Power to separate the
- 20 transactions for accounting and ratemaking purposes. Idaho
- 21 Power adopted these standards on January 1, 1999.
- 22 O. What was the accounting and ratemaking result

- 1 of adopting these standards?
- 2 A. Since January 1, 1999, transactions related
- 3 to balancing of system load and system resources and
- 4 transactions related to system reliability are classified as
- 5 "operating" and remain on settlement accounting. These
- 6 transactions are recorded and maintained in an "operating"
- 7 trading book that is separated from other trading
- 8 transactions. Operating transactions meet the "energy
- 9 contracts" definition of the Emerging Issues Task Force
- 10 consensus opinion because they are expected to settle
- 11 physically. Operating transactions continue to be booked in
- 12 FERC Accounts 447 or 555 and are thus included for PCA
- 13 reporting purposes.
- 14 Transactions not related to the balancing of
- 15 the system load and resources are classified as "non-
- 16 operating" or energy trading contracts and are required to
- 17 be accounted for using mark-to-market, or fair value
- 18 accounting. These transactions are maintained in "non-
- 19 operating" trading books that are differentiated from one
- 20 another by time periods; i.e., transactions that settle
- 21 outside the "prompt" month, transactions that settle within
- 22 the prompt month or sooner, and daily or real time

- 1 transactions. The prompt month is the month following the
- 2 current month. Non-operating transactions meet the "energy
- 3 trading contracts" definition of the Emerging Issues Task
- 4 Force consensus opinion and beginning in January 1, 1999
- 5 have been booked in FERC Account 421 and are thus excluded
- 6 for PCA reporting purposes.
- 7 Purchases or sales are typically classified
- 8 as operating or non-operating at the time of the
- 9 transaction. As transactions close in real time, the
- 10 operating system book needs to balance against the physical
- 11 requirements of the loads and resources. Beginning one
- 12 month prior to scheduled settlement, transactions between
- 13 the operating and non-operating books occur at the
- 14 appropriate market settlement price in order to start
- 15 bringing the system into balance.
- 16 In Idaho Power's 1999-2000 PCA case (Case No.
- 17 IPC-E-99-3), some of Idaho Power's larger customers
- 18 expressed concern regarding Idaho Power's operating and non-
- 19 operating transactions and whether Idaho Power's expenses
- 20 and capital costs were being properly allocated between
- 21 operating and non-operating transactions. In response to
- 22 these concerns, the IPUC issued Order No. 28049 directing

- 1 the parties to determine how best to address the issues
- 2 raised by the customers. Subsequently, on February 14,
- 3 2000, the IPUC Commission Staff filed a report addressing
- 4 some of the issues raised by the customers in the 1999-2000
- 5 PCA case. The IPUC acknowledged receipt of that report in
- 6 Idaho Power's 2000-2001 PCA case and encouraged the parties
- 7 to address the issues further.
- 8 In further response to the concerns expressed
- 9 in the above-cited cases, Idaho Power is moving its non-
- 10 operating transactions into a separate entity. IES has been
- 11 chosen as that entity. IES rents office space from someone
- 12 other than Idaho Power, has its own employees, and is
- 13 managed and operated independently from Idaho Power. Moving
- 14 non-operating transactions to IES will substantially reduce
- 15 the levels of support services currently provided by Idaho
- 16 Power and will provide a clearer line of demarcation between
- 17 the operating and non-operating electric marketing
- 18 businesses of IDACORP, Inc. Upon final implementation of
- 19 the Agreement, Idaho Power as an entity, will no longer
- 20 participate in non-operating transactions, and the more
- 21 speculative transactions that are currently non-operating
- 22 transactions will be undertaken exclusively by a separate

- 1 corporate entity, IES. Idaho Power adopted this structure
- 2 to meet the concerns expressed by Idaho Power's customers
- 3 and the IPUC in the 1998-1999, 1999-2000, and 2000-2001 PCA
- 4 cases.
- 5 O. How is the wholesale electric market of today
- 6 different from the one of yesteryear?
- 7 A. The wholesale market is becoming more
- 8 complex. The decreased regulatory oversight and the
- 9 increased volume of wholesale transactions between
- 10 suppliers, marketers and consumers of bulk electricity has
- 11 created an increasing demand for market participants to
- 12 maintain a high level of market intelligence and
- 13 understanding of market movements. The increasing
- 14 availability of sophisticated financial instruments for
- 15 managing price volatility risk for electricity transactions
- 16 has further stimulated the burgeoning wholesale market for
- 17 electricity. Regardless of the status of restructuring of
- 18 the retail electric utility industry in the state of Idaho,
- 19 this expanding wholesale market will continue to
- 20 significantly affect the way Idaho Power operates in this
- 21 changing environment.
- 22 While the expanding wholesale market has the

- 1 potential to provide opportunities for increased price
- 2 efficiency resulting from a larger and more diverse group of
- 3 market participants and products, there are certainly
- 4 greater costs and risks associated with managing power
- 5 supplies within this new environment. The Agreement
- 6 addresses these concerns by increasing Idaho Power's access
- 7 to expertise in the wholesale market, while protecting Idaho
- 8 Power's retail customers from speculative trading risks.
- 9 Idaho Power believes that there are significant cost savings
- 10 and market risk mitigation benefits that can be realized by
- 11 this arrangement, which I describe in greater detail later
- 12 in my testimony.
- 13 Q. What functions or activities are remaining
- 14 with Idaho Power?
- 15 A. The Agreement alters the manner in which
- 16 Idaho Power will transact in the wholesale market, but does
- 17 not alter Idaho Power's generation and reliability
- 18 obligations. Under the Agreement, Idaho Power continues to
- 19 own, operate and maintain its system resources and be
- 20 responsible for system reliability. Idaho Power continues
- 21 to dispatch system resources to match generation and load
- 22 within the Idaho Power control area. The Agreement does not

- 1 modify Idaho Power's commitment or ability to manage and
- 2 control its system resources in a manner that will provide
- 3 Idaho Power's customers with access to all available
- 4 capacity and energy from Idaho Power's system resources on a
- 5 first-priority basis. Idaho Power will comply with its
- 6 FERC-approved Code of Conduct in providing any non-power
- 7 goods and services to IES, as well as any additional
- 8 requirements governing transactions between affiliates that
- 9 the state commissions may find to be appropriate.
- 10 O. What functions are moving to IES?
- 11 A. Under the Agreement, IES provides wholesale
- 12 marketing services to Idaho Power. IES and Idaho Power
- 13 enter into daily and real-time purchases and sales, and IES
- 14 serves as a non-exclusive broker for longer-term
- 15 transactions (such transactions are entered into directly
- 16 with third parties). Transactions between the two entities
- 17 occur only when Idaho Power determines that such
- 18 transactions would be beneficial for Idaho Power and its
- 19 customers. This arrangement enables Idaho Power to balance
- 20 its system load and resources. In addition, IES buys power
- 21 from Idaho Power at market prices when Idaho Power
- 22 determines that Idaho Power has surplus power for sale and

- 1 that such sales would be beneficial to Idaho Power and its
- 2 customers. All of the transactions between Idaho Power and
- 3 IES are at market prices established in a manner that
- 4 prevents either entity from benefiting at the expense of the
- 5 other. IES obtains the transmission and ancillary services
- 6 that are necessary to deliver Idaho Power's purchases and
- 7 sales to the agreed-upon destination. IES advises Idaho
- 8 Power regarding desirable transactions to enter into, and
- 9 serves as a non-exclusive broker for purchases and sales
- 10 with a duration that exceeds one day. IES complies with the
- 11 FERC's Code of Conduct for its brokering activities.
- In addition to the power purchases and sales
- 13 described previously, the Agreement states that IES will
- 14 provide Idaho Power various other non-power goods and
- 15 services. IES advises Idaho Power regarding scheduling,
- 16 hedging transactions, and risk management activities to
- 17 minimize price volatility, among other things. In this
- 18 role, IES among other things, confirms purchases and sales,
- 19 administers market-based contracts, and coordinates
- 20 scheduling of energy transactions in adherence with
- 21 transaction protocols. IES also provides finance and
- 22 accounting support and counter-party credit analysis for

- 1 power marketing activities. Credit analysis has become an
- 2 increasingly important activity for wholesale market
- 3 participants, and requires the application of substantial
- 4 expertise and resources to be done effectively. Idaho Power
- 5 complies with the FERC's Code of Conduct and the Statement
- 6 of Policy and Code of Conduct accepted by the IPUC on an
- 7 interim basis in Order No. 28596 in purchasing these and
- 8 other non-power goods and services from IES.
- 9 Q. How do Idaho Power's customers benefit under
- 10 the Agreement with IES?
- 11 A. By entering into the Agreement with IES,
- 12 Idaho Power believes that it will be able to lower its
- 13 expenses, streamline staffing requirements, reduce the risks
- 14 associated with power market volatility, and maintain its
- 15 existing high level of system operating efficiency and
- 16 reliability. These results will benefit Idaho Power's
- 17 retail customers.
- 18 Possibly the greatest benefit to Idaho
- 19 Power's customers, and one of the central reasons why Idaho
- 20 Power developed this proposal, is the realignment of risk
- 21 and reward under the proposed organization. Recent events
- 22 have demonstrated that today's more volatile energy markets

- 1 can present significant risks for utilities and potentially
- 2 for their customers. Under the Agreement, speculative
- 3 transactions will be performed by IES for its own account
- 4 rather than by Idaho Power. This assigns to IES, rather
- 5 than to Idaho Power, the potential risks and rewards from
- 6 these transactions. This arrangement benefits Idaho Power's
- 7 retail customers, because they are sheltered from the
- 8 speculative market transactions of the affiliate IES. In
- 9 addition, safeguards are being established to prevent
- 10 speculation on behalf of the utility. System transactions
- 11 will be directed toward balancing loads and resources while
- 12 considering cost, reliability and risk. Idaho Power's
- 13 Oversight Manager will approve system transactions. The
- 14 Oversight Manger's decisions will be reviewed by the
- 15 Corporate Risk Management Committee and subject to at least
- 16 annual review by the IPUC Staff.
- 17 While retail customers lose the potential
- 18 rewards of speculative transactions under this arrangement,
- 19 this is more than offset by the reduction in risk from these
- 20 transactions. As previously mentioned, Idaho Power has some
- 21 of the lowest retail rates in the Nation, but experiences
- 22 unique risks in participating in the wholesale electricity

- 1 market. By protecting retail customers from the additional
- 2 risks of speculative transactions, Idaho Power can better
- 3 ensure that its purchased power expenses can be managed
- 4 while maintaining a favorable rate environment for its
- 5 customers.
- 6 Retail customers will enjoy the benefits of
- 7 the market expertise that a full scale trading operation has
- 8 to offer. The benefit manifests itself in the market advice
- 9 that can be offered in developing the operating plans for
- 10 the system and in the recommendations regarding potential
- 11 system hedging transactions on behalf of the system. IES
- 12 will be operating in virtually all of the Western markets
- 13 for virtually all time frames. All of the market
- 14 information gleaned during those operations will be
- 15 available to Idaho Power for decision-making purposes. In
- 16 addition, Idaho Power will obtain increased access to people
- 17 familiar with sophisticated financial instruments intended
- 18 to reduce risk and mitigate price volatility.
- 19 IES will assist Idaho Power in managing its
- 20 system resources in an optimum manner. Dispatch decisions
- 21 can be made using the best available market information.
- 22 The information assists day-to-day operations, as well as

- 1 longer-term decisions related to scheduled maintenance,
- 2 river operations, and customer program coordination.
- 3 Customers further will benefit from the
- 4 clearer separation of the non-power costs between Idaho
- 5 Power and IES through organizational and reporting changes
- 6 as well as the physical location move. Allocations will be
- 7 replaced with verifiable direct cost assignments. These
- 8 direct cost assignments will be in compliance with
- 9 applicable IPUC and FERC Code of Conduct requirements.
- 10 Finally, Idaho Power's customers will benefit
- 11 from overall reduced costs that will flow through directly
- 12 into jurisdictional revenue requirement determinations. The
- 13 cost reduction is attributable to the ability to serve two
- 14 entities with one trading operation instead of two. Both
- 15 entities benefit by sharing the costs instead of replicating
- 16 the corresponding organization and costs within each. As
- 17 discussed above, Idaho Power has agreed to flow through to
- 18 its Idaho retail customers \$2,000,000/year in cost savings
- 19 once the Agreement is approved by the necessary regulatory
- 20 authorities, allowing these cost savings to occur.
- Q. What protections are in place to prevent
- 22 affiliate abuse?

- 1 A. Idaho Power recognizes that the IPUC and
- 2 interested retail customers are concerned that inter-
- 3 affiliate transactions do not create the opportunity for
- 4 those affiliates to shift benefits from utility customers to
- 5 shareholders. The Agreement recognizes and addresses these
- 6 affiliate abuse concerns and includes measures that prevent
- 7 affiliate abuse from occurring.
- 8 The market price to which Idaho Power and IES
- 9 will tie the transaction price is an objective standard for
- 10 the pricing of electricity that is not subject to
- 11 manipulation by Idaho Power or IES.
- For daily transactions, the market price will
- 13 be determined based on published market indexes. The
- 14 Agreement specifically references the Dow Jones Mid-Columbia
- 15 Electricity Price Index ("Mid-C") and the Dow Jones Palo
- 16 Verde Price Index ("PV"). The Mid-C and PV Indexes are
- 17 reliable and verifiable sources indicative of the prevailing
- 18 market price, and are appropriate Indexes to use to
- 19 determine the market price for daily electricity
- 20 transactions. Mid-C and PV are two of the three major cash
- 21 markets in the west. Mid-C is an active trading hub, with
- 22 trading volumes comparable to those at PV. The Mid-C Index

- 1 is widely used for indexed wholesale and retail
- 2 transactions. For example, Idaho Power references the Mid-C
- 3 Index for several of its retail contracts and tariffs,
- 4 including non-firm prices for purchases from Qualifying
- 5 Facilities. Exhibits 2 and 3 explain the Mid-C and PV Index
- 6 categories that Dow Jones publishes, and the methodology
- 7 that Dow Jones uses to calculate these indexes. As shown in
- 8 that discussion, both the indexes and methodologies are
- 9 comparable. For both indexes, prices are published daily
- 10 based on actual transactions.
- 11 For real-time transactions, Idaho Power will
- 12 determine the market price based on the weighted average of
- 13 the real-time prices at which IES bought and sold power to
- 14 non-affiliates. The average of these transactions is
- 15 indicative of the market price at the time, and its use
- 16 provides appropriate protection against affiliate abuse.
- 17 All energy transactions (buy or sell) that
- 18 are not real-time or daily will be bilateral agreements with
- 19 third parties and may be or may not be brokered by IES.
- 20 O. Please provide an example to illustrate the
- 21 transfer pricing in use.
- 22 A. If Idaho Power desired to purchase or sell

- 1 power in June 2002 for the month of July 2002 (e.g., to meet
- 2 expected peak loads), it would enter into a transaction
- 3 directly with a third party or parties, or use IES'
- 4 brokering services to arrange such a third party transaction
- 5 if warranted. If, during July 2002, Idaho Power desired to
- 6 enter into a transaction for a particular day (e.g., to meet
- 7 a sudden load increase due to hot weather), it would
- 8 transact with IES, and the price for such transaction
- 9 between Idaho Power and IES would be based on the Mid-C or
- 10 PV index as appropriate. If, during a particular day in
- 11 July 2002, Idaho Power desired to enter into a real-time
- 12 transaction (e.g., to sell during off-peak hours power
- 13 acquired in a daily transaction to meet on-peak needs), it
- 14 would transact with IES, and the price for such transactions
- 15 between Idaho Power and IES would be based on the weighted
- 16 average of the real-time prices at which IES bought and sold
- 17 power to non-affiliates.
- 18 To further protect against potential
- 19 affiliate abuse, the Agreement provides for Idaho Power to
- 20 designate an Oversight Manager to ensure that Idaho Power's
- 21 interests are protected. Idaho Power's Oversight Manager
- 22 will be an officer or senior manager in the Company, and

- 1 will report directly to the Office of the Chief Executive
- 2 Officer and to Idaho Power's Risk Management Committee. The
- 3 Idaho Power Oversight Manager will be responsible for
- 4 coordinating with IES and providing a single decision-making
- 5 point from Idaho Power concerning IES's provision of the
- 6 power marketing and system management services.
- 7 In addition to engaging in inter-affiliate
- 8 purchases and sales, IES will provide brokering services to
- 9 Idaho Power. These services will be provided in accordance
- 10 with FERC's Code of Conduct brokering rules (including the
- 11 requirement that the brokering arrangement between IES and
- 12 Idaho Power be non-exclusive), and thus do not present the
- 13 potential for affiliate abuse. Finally, Idaho Power and IES
- 14 will engage in the purchase and sale of non-power goods and
- 15 services, as described above. These services will also be
- 16 provided in accordance with FERC's Code of Conduct rules for
- 17 non-power goods and services. The combination of the FERC
- 18 Code of Conduct rules and the outcome of the pending IPUC
- 19 docket in codes of conduct should provide adequate comfort
- 20 to the Commission that affiliate abuse is adequately
- 21 mitigated.
- 22 O. Please describe Idaho Power's resource

- 1 planning process, beginning with long-term planning and
- 2 ending with the "next-hour" decisions.
- 3 A. Idaho Power plans to serve its loads under
- 4 the general guidance of its Integrated Resource Plan
- 5 ("IRP"). The last such plan was filed with the Idaho Public
- 6 Utilities Commission and the Oregon Public Utility
- 7 Commission in June 2000. It was acknowledged by the IPUC in
- 8 December 2000. The IRP is a long term (10 years) look at
- 9 load and resources and emphasizes median water conditions
- 10 for planning purposes. As might be expected, because of the
- 11 median water assumption, the 2000 IRP necessarily relies
- 12 more heavily on market purchases to provide energy in dry
- 13 years than a resource plan that acquires system resources
- 14 based upon critical water conditions.
- 15 Q. Please explain in more detail how planning
- 16 for the near-term time period takes place.
- 17 A. Under the Company's existing IRP, the Company
- 18 plans to cover its near-term energy deficiencies through
- 19 short-term purchases in the wholesale market. Other
- 20 alternatives to market purchases such as demand-side
- 21 initiatives or supply-side options are evaluated against
- 22 market purchases on an economic basis. Additionally, near-

- 1 to-mid term market purchases are evaluated by the Company's
- 2 Risk Management Committee as to the timing of such
- 3 purchases. Typically, Idaho Power Company buys to meet
- 4 expected system requirements and does not take speculative
- 5 positions in the market.
- 6 The Company's planning process in the short-term is
- 7 complicated by the dominance of hydro generation in the
- 8 resource base. Until the snow packs are known for the year,
- 9 it is very difficult to determine the extent and duration of
- 10 the Company's system deficiencies.
- 11 Q. How does the assumption regarding water
- 12 availability impact the planning process?
- 13 A. Idaho Power has historically planned on a
- 14 median water condition. This means water availability is
- 15 assumed to be the equivalent of the middle water condition
- 16 among the historical group of water conditions. Planning on
- 17 median water means that the Company is more dependent on
- 18 market purchases for supply in low water years than it would
- 19 be if its planning assumption was based on more critical
- 20 water conditions. If the Company planned on less than
- 21 median water conditions, it would typically add resources
- 22 sooner than it would under median water planning and would

- 1 have more capacity available on an ongoing basis. Of
- 2 course, the additional capacity adds additional costs to the
- 3 Company's base rates. The trade-off for customers under
- 4 median water planning is increasing base rates on an ongoing
- 5 basis through the PCA to mitigate rate spikes during poor
- 6 water years.
- 7 Q. How would you propose to evaluate whether or
- 8 not it is time to change the water assumption for planning
- 9 purposes?
- 10 A. Idaho Power believes that the Company's 2002
- 11 IRP should address the issue in detail.
- 12 Q. Does this conclude your testimony?
- A. Yes, it does.